## Calendar No. 262

115TH CONGRESS 1ST SESSION

# S. 2099

To provide for the management by the Secretary of Agriculture of certain Federal land, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

November 8, 2017

Mr. Roberts (for himself and Ms. Stabenow) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

November 16, 2017 Reported by Mr. Roberts, without amendment

## A BILL

To provide for the management by the Secretary of Agriculture of certain Federal land, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Federal Land Management Act of 2017".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definition of Secretary.
- Sec. 3. Release of reversionary interest of United States in and to certain land in Old Town, Maine.
- Sec. 4. Chattahoochee-Oconee National Forest land adjustment.
- Sec. 5. Tennessee wilderness.
- Sec. 6. Additions to Rough Mountain and Rich Hole Wildernesses.
- Sec. 7. Kisatchie National Forest land conveyance.
- Sec. 8. Purchase of Natural Resources Conservation Service property, Riverside County, California.

#### SEC. 2. DEFINITION OF SECRETARY.

- In this Act, the term "Secretary" means the Sec-
- 3 retary of Agriculture.
- 4 SEC. 3. RELEASE OF REVERSIONARY INTEREST OF UNITED
- 5 STATES IN AND TO CERTAIN LAND IN OLD
- 6 TOWN, MAINE.
- 7 (a) In General.—Notwithstanding section 32(c) of
- 8 the Bankhead-Jones Farm Tenant Act (7 U.S.C.
- 9 1011(c)), if the City of Old Town, Maine, makes a written
- 10 request to the Secretary, the Secretary shall release, con-
- 11 vey, and quitclaim, without monetary consideration, all
- 12 rights, title, and interest of the United States in and to
- 13 the land described in subsection (b).
- 14 (b) Land Described.—The land referred to in sub-
- 15 section (a) is the land—
- 16 (1) conveyed by the United States to the City
- of Old Town, Maine, under section 32(c) of the
- Bankhead-Jones Farm Tenant Act (7 U.S.C.
- 19 1011(c)) by the deed dated June 5, 1941;

1	(2) proposed for conveyance by the City of Old
2	Town, Maine, for the purpose of economic develop-
3	ment; and
4	(3) described in the written request submitted
5	by the City of Old Town, Maine, to the Secretary
6	pursuant to subsection (a).
7	SEC. 4. CHATTAHOOCHEE-OCONEE NATIONAL FOREST
8	LAND ADJUSTMENT.
9	(a) FINDINGS.—Congress finds that—
10	(1) certain National Forest System land in the
11	State of Georgia consists of isolated tracts that are
12	inefficient to manage or have lost their principal
13	value for National Forest purposes;
14	(2) the disposal of that land would be in the
15	public interest; and
16	(3) proceeds from the sale of land authorized by
17	this section would be used best by the Forest Service
18	to purchase land for National Forest purposes in the
19	State of Georgia.
20	(b) Land Conveyance Authority.—
21	(1) In general.—The Secretary is authorized,
22	under such terms and conditions as the Secretary
23	may prescribe, to sell or exchange any or all rights,
24	title, and interest of the United States in the Na-

1	tional Forest System land described in paragraph
2	(2).
3	(2) Land authorized for disposal.—
4	(A) In General.—The National Forest
5	System land subject to sale or exchange under
6	this section are 30 tracts of land totaling ap-
7	proximately 3,841 acres, which are generally
8	depicted on 2 maps entitled "Priority Land Ad-
9	justments, State of Georgia, U.S. Forest Serv-
10	ice-Southern Region, Oconee and Chattahoo-
11	chee National Forests, U.S. Congressional Dis-
12	tricts-8, 9, 10 & 14" and dated September 24,
13	2013.
14	(B) Maps.—The maps described in sub-
15	paragraph (A) shall be on file and available for
16	public inspection in the Office of the Forest Su-
17	pervisor, Chattahoochee-Oconee National For-
18	est, until such time as the land is sold or ex-
19	changed.
20	(C) Modification of Boundaries.—The
21	Secretary may modify the boundaries of the
22	land described in subparagraph (A) based on
23	land management considerations.
24	(3) Form of conveyance.—

1	(A) QUITCLAIM DEED.—The Secretary
2	shall convey land sold under this section by
3	quitclaim deed.
4	(B) Reservations.—The Secretary may
5	reserve any rights-of-way or other rights or in-
6	terests in land sold or exchanged under this
7	section that the Secretary considers necessary
8	for management purposes or to protect the pub-
9	lic interest.
10	(4) Valuation.—
11	(A) Market value.—The Secretary may
12	not sell or exchange land under this section for
13	less than market value, as determined by ap-
14	praisal or through competitive bid.
15	(B) APPRAISAL REQUIREMENTS.—Any ap-
16	praisal shall be—
17	(i) consistent with the Uniform Ap-
18	praisal Standards for Federal Land Acqui-
19	sitions or the Uniform Standards of Pro-
20	fessional Appraisal Practice; and
21	(ii) subject to the approval of the Sec-
22	retary.
23	(5) Consideration.—

1	(A) Cash.—Consideration for a sale of
2	land or equalization of an exchange under this
3	section shall be paid in cash.
4	(B) Exchange.—Notwithstanding section
5	206(b) of the Federal Land Policy and Manage-
6	ment Act of 1976 (43 U.S.C. 1716(b)), the
7	Secretary may accept a cash equalization pay-
8	ment in excess of 25 percent of the value of any
9	land exchanged under this section.
10	(6) Method of sale.—
11	(A) Options.—The Secretary may sell
12	land under paragraph (1) at public or private
13	sale, including competitive sale by auction, bid,
14	or otherwise, in accordance with such terms,
15	conditions, and procedures as the Secretary de-
16	termines are in the best interest of the United
17	States.
18	(B) Solicitations.—The Secretary
19	may—
20	(i) make public or private solicitations
21	for the sale or exchange of land authorized
22	by this section; and
23	(ii) reject any offer that the Secretary
24	determines is not adequate or not in the
25	public interest.

1	(7) Brokers.—The Secretary may—
2	(A) use brokers or other third parties in
3	the disposition of the land authorized by this
4	section; and
5	(B) from the proceeds of a sale, pay rea-
6	sonable commissions or fees.
7	(c) Treatment of Proceeds.—
8	(1) Deposit.—Subject to subsection (b)(7)(B)
9	the Secretary shall deposit the proceeds of a sale or
10	cash equalizations payments authorized by this sec-
11	tion in the fund established under Public Law 90-
12	171 (commonly known as the "Sisk Act") (16
13	U.S.C. 484a).
14	(2) AVAILABILITY.—Subject to paragraph (3),
15	amounts deposited under paragraph (1) shall be
16	available to the Secretary until expended, without
17	further appropriation, for the acquisition of land for
18	National Forest purposes in the State of Georgia.
19	(3) Private Property Protection.—Nothing
20	in this section authorizes the use of funds deposited
21	under paragraph (1) to be used to acquire land with-
22	out the written consent of the owner of the land.
23	SEC. 5. TENNESSEE WILDERNESS.
24	(a) Definitions.—In this section:

1	(1) MAP.—The term "Map" means the map en-
2	titled "Proposed Wilderness Areas and Additions
3	Cherokee National Forest" and dated January 20
4	2010.
5	(2) STATE.—The term "State" means the State
6	of Tennessee.
7	(b) Additions to Cherokee National Forest.—
8	(1) Designation of Wilderness.—In accord-
9	ance with the Wilderness Act (16 U.S.C. 1131 e
10	seq.), the following parcels of Federal land in the
11	Cherokee National Forest in the State are des
12	ignated as wilderness and as additions to the Na
13	tional Wilderness Preservation System:
14	(A) Certain land comprising approximately
15	9,038 acres, as generally depicted as the
16	"Upper Bald River Wilderness" on the Map
17	and which shall be known as the "Upper Bald
18	River Wilderness".
19	(B) Certain land comprising approximately
20	348 acres, as generally depicted as the "Big
21	Frog Addition" on the Map and which shall be
22	incorporated in, and shall be considered to be a
23	part of, the Big Frog Wilderness.
24	(C) Certain land comprising approximately
25	630 acres, as generally depicted as the "Little

- Frog Mountain Addition NW" on the Map and which shall be incorporated in, and shall be considered to be a part of, the Little Frog Mountain Wilderness.
  - (D) Certain land comprising approximately 336 acres, as generally depicted as the "Little Frog Mountain Addition NE" on the Map and which shall be incorporated in, and shall be considered to be a part of, the Little Frog Mountain Wilderness.
  - (E) Certain land comprising approximately 2,922 acres, as generally depicted as the "Sampson Mountain Addition" on the Map and which shall be incorporated in, and shall be considered to be a part of, the Sampson Mountain Wilderness.
  - (F) Certain land comprising approximately 4,446 acres, as generally depicted as the "Big Laurel Branch Addition" on the Map and which shall be incorporated in, and shall be considered to be a part of, the Big Laurel Branch Wilderness.
  - (G) Certain land comprising approximately 1,836 acres, as generally depicted as the "Joyce Kilmer-Slickrock Addition" on the Map and

1 which shall be incorporated in, and shall be con-2 sidered to be a part of, the Joyce Kilmer-3 Slickrock Wilderness. 4 (2) Maps and legal descriptions.— 5 (A) IN GENERAL.—As soon as practicable 6 after the date of enactment of this Act, the Sec-7 retary shall file maps and legal descriptions of 8 the wilderness areas designated by paragraph 9 (1) with the appropriate committees of Con-10 gress. 11 Public availability.—The 12 and legal descriptions filed under subparagraph 13 (A) shall be on file and available for public in-14 spection in the office of the Chief of the Forest 15 Service and the office of the Supervisor of the Cherokee National Forest. 16 17 (C) FORCE OF LAW.—The maps and legal 18 descriptions filed under subparagraph (A) shall 19 have the same force and effect as if included in 20 this Act, except that the Secretary may correct 21 typographical errors in the maps and descrip-22 tions. 23 (3) Administration.— 24 (A) IN GENERAL.—Subject to valid exist-

ing rights, the Federal land designated as wil-

derness by paragraph (1) shall be administered by the Secretary in accordance with the Wilderness Act (16 U.S.C. 1131 et seq.), except that any reference in that Act to the effective date of that Act shall be deemed to be a reference to the date of enactment of this Act.

(B) FISH AND WILDLIFE MANAGEMENT.—
In accordance with section 4(d)(7) of the Wilderness Act (16 U.S.C. 1133(d)(7)), nothing in this section affects the jurisdiction of the State with respect to fish and wildlife management (including the regulation of hunting, fishing, and trapping) in the wilderness areas designated by paragraph (1).

#### 15 SEC. 6. ADDITIONS TO ROUGH MOUNTAIN AND RICH HOLE

16 WILDERNESSES.

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- 17 (a) ROUGH MOUNTAIN ADDITION.—Section 1 of
- 18 Public Law 100–326 (16 U.S.C. 1132 note; 102 Stat.
- 19 584; 114 Stat. 2057; 123 Stat. 1002) is amended by add-
- 20 ing at the end the following:
- 21 "(21) ROUGH MOUNTAIN ADDITION.—Certain
- land in the George Washington National Forest
- comprising approximately 1,000 acres, as generally
- depicted as the 'Rough Mountain Addition' on the
- 25 map entitled 'GEORGE WASHINGTON NA-

- 1 TIONAL FOREST South half Alternative I –
- 2 Selected Alternative Management Prescriptions –
- 3 Land and Resources Management Plan Final Envi-
- 4 ronmental Impact Statement' and dated March 4,
- 5 2014, which is incorporated in the Rough Mountain
- 6 Wilderness Area designated by paragraph (1).".
- 7 (b) RICH HOLE ADDITION.—
- 8 (1) Potential wilderness designation.—
- 9 In furtherance of the purposes of the Wilderness Act
- 10 (16 U.S.C. 1131 et seq.), certain land in the George
- 11 Washington National Forest comprising approxi-
- mately 4,600 acres, as generally depicted as the
- 13 "Rich Hole Addition" on the map entitled
- 14 "GEORGE WASHINGTON NATIONAL FOREST
- 15 South half Alternative I Selected Alternative
- 16 Management Prescriptions Land and Resources
- 17 Management Plan Final Environmental Impact
- 18 Statement" and dated March 4, 2014, is designated
- as a potential wilderness area for incorporation in
- the Rich Hole Wilderness Area designated by section
- 21 1(2) of Public Law 100–326 (16 U.S.C. 1132 note;
- 22 102 Stat. 584; 114 Stat. 2057; 123 Stat. 1002).
- 23 (2) WILDERNESS DESIGNATION.—The potential
- wilderness area designated by paragraph (1) shall be
- designated as wilderness and incorporated in the

1	Rich Hole Wilderness Area designated by section
2	1(2) of Public Law 100–326 (16 U.S.C. 1132 note;
3	102 Stat. 584; 114 Stat. 2057; 123 Stat. 1002) on
4	the earlier of—
5	(A) the date on which the Secretary pub-
6	lishes in the Federal Register notice that the
7	activities permitted under paragraph (4) have
8	been completed; or
9	(B) the date that is 5 years after the date
10	of enactment of this Act.
11	(3) Management.—Except as provided in
12	paragraph (4), the Secretary shall manage the po-
13	tential wilderness area designated by paragraph (1)
14	in accordance with the Wilderness Act (16 U.S.C.
15	1131 et seq.).
16	(4) Water quality improvement activi-
17	TIES.—
18	(A) In General.—To enhance natural
19	ecosystems within the potential wilderness area
20	designated by paragraph (1) by implementing
21	certain activities to improve water quality and
22	aquatic passage, as set forth in the Forest
23	Service document entitled "Decision Notice for
24	the Lower Cowpasture Restoration and Man-
25	agement Project" and dated December 2015,

the Secretary may use motorized equipment and mechanized transport in the potential wilderness area until the date on which the potential wilderness area is incorporated into the Rich Hole Wilderness Area under paragraph (2).

> (B) Requirement.—In carrying out subparagraph (A), the Secretary, to the maximum extent practicable, shall use the minimum tool or administrative practice necessary to carry out that subparagraph with the least amount of adverse impact on wilderness character and resources.

#### 14 SEC. 7. KISATCHIE NATIONAL FOREST LAND CONVEYANCE.

- 15 (a) FINDING.—Congress finds that it is in the public 16 interest to authorize the conveyance of certain Federal 17 land in the Kisatchie National Forest in the State of Lou-18 isiana for market value consideration.
- 19 (b) Definitions.—In this section:
- 20 (1) COLLINS CAMP PROPERTIES.—The term
  21 "Collins Camp Properties" means Collins Camp
  22 Properties, Inc., a corporation incorporated under
  23 the laws of the State.
- (2) STATE.—The term "State" means the Stateof Louisiana.

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1	(c) Authorization of Conveyances, Kisatchie
2	NATIONAL FOREST, LOUISIANA.—
3	(1) Authorization.—
4	(A) In general.—Subject to valid exist-
5	ing rights and paragraph (2), the Secretary
6	may convey the Federal land described in sub-
7	paragraph (B) by quitclaim deed at public or
8	private sale, including competitive sale by auc-
9	tion, bid, or other methods.
10	(B) DESCRIPTION OF LAND.—The Federal
11	land referred to in subparagraph (A) consists
12	of—
13	(i) all Federal land within sec. 9, T.
14	10 N., R. 5 W., Winn Parish, Louisiana;
15	and
16	(ii) a 2.16-acre parcel of Federal land
17	located in the $SW^{1/4}$ of sec. 4, T. 10 N.,
18	R. 5 W., Winn Parish, Louisiana, as de-
19	picted on a certificate of survey dated
20	March 7, 2007, by Glen L. Cannon, P.L.S.
21	4436.
22	(2) First right of purchase.—Subject to
23	valid existing rights and subsection (e), during the
24	1-year period beginning on the date of enactment of
25	this Act, on the provision of consideration by the

1	Collins Camp Properties to the Secretary, the Sec-
2	retary shall convey, by quitclaim deed, to Collins
3	Camp Properties all right, title and interest of the
4	United States in and to—
5	(A) not more than 47.92 acres of Federal
6	land comprising the Collins Campsites within
7	sec. 9, T. 10 N., R. 5 W., in Winn Parish, Lou-
8	isiana, as generally depicted on a certificate of
9	survey dated February 28, 2007, by Glen L.
10	Cannon, P.L.S. 4436; and
11	(B) the parcel of Federal land described in
12	paragraph (1)(B)(ii).
13	(3) Terms and conditions.—The Secretary
14	may—
15	(A) configure the Federal land to be con-
16	veyed under this section—
17	(i) to maximize the marketability of
18	the conveyance; or
19	(ii) to achieve management objectives;
20	and
21	(B) establish any terms and conditions for
22	the conveyances under this section that the Sec-
23	retary determines to be in the public interest.
24	(4) Consideration.—Consideration for a con-
25	vevance of Federal land under this section shall be—

1	(A) in the form of cash; and
2	(B) in an amount equal to the market
3	value of the Federal land being conveyed, as de-
4	termined under paragraph (5).
5	(5) Market value.—The market value of the
6	Federal land conveyed under this section shall be de-
7	termined—
8	(A) in the case of Federal land conveyed
9	under paragraph (2), by an appraisal that is—
10	(i) conducted in accordance with the
11	Uniform Appraisal Standards for Federal
12	Land Acquisitions; and
13	(ii) approved by the Secretary; or
14	(B) if conveyed by a method other than the
15	methods described in paragraph (2), by com-
16	petitive sale.
17	(6) Hazardous substances.—
18	(A) In general.—In any conveyance of
19	Federal land under this section, the Secretary
20	shall meet disclosure requirements for haz-
21	ardous substances, but shall otherwise not be
22	required to remediate or abate the substances.
23	(B) Effect.—Nothing in this subsection
24	otherwise affects the application of the Com-
25	prehensive Environmental Response, Compensa-

1	tion, and Liability Act of 1980 (42 U.S.C. 9601
2	et seq.) to the conveyances of Federal land.
3	(d) PROCEEDS FROM THE SALE OF LAND.—The Sec-
4	retary shall deposit the proceeds of a conveyance of Fed-
5	eral land under subsection (c) in the fund established
6	under Public Law 90–171 (commonly known as the "Sisk
7	Act") (16 U.S.C. 484a).
8	(e) Administration.—
9	(1) Costs.—As a condition of a conveyance of
10	Federal land to Collins Camp Properties under sub-
11	section (c), the Secretary shall require Collins Camp
12	Properties to pay at closing—
13	(A) reasonable appraisal costs; and
14	(B) the cost of any administrative and en-
15	vironmental analyses required by law (including
16	regulations).
17	(2) Permits.—
18	(A) IN GENERAL.—An offer by Collins
19	Camp Properties for the acquisition of the Fed-
20	eral land under subsection (c) shall be accom-
21	panied by a written statement from each holder
22	of a Forest Service special use authorization
23	with respect to the Federal land that specifies
24	that the holder agrees to relinquish the special

use authorization on the conveyance of the Fed eral land to Collins Camp Properties.

(B) Special use authorizations.—If any holder of a special use authorization described in subparagraph (A) fails to provide a written authorization in accordance with that subparagraph, the Secretary shall require, as a condition of the conveyance, that Collins Camp Properties administer the special use authorization according to the terms of the special use authorization until the date on which the special use authorization expires.

#### 13 SEC. 8. PURCHASE OF NATURAL RESOURCES CONSERVA-

14 TION SERVICE PROPERTY, RIVERSIDE COUN-

#### 15 TY, CALIFORNIA.

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- (a) FINDINGS.—Congress finds as follows:
- (1) Since 1935, the United States has owned a parcel of land in Riverside, California, consisting of approximately 8.75 acres, more specifically described in subsection (b)(1) (in this section referred to as the "property").
- 22 (2) The property is under the jurisdiction of the 23 Department of Agriculture and has been variously 24 used for research and plant materials purposes.

- 1 (3) Since 1998, the property has been adminis-2 tered by the Natural Resources Conservation Service 3 of the Department of Agriculture.
- 4 (4) Since 2002, the property has been co-man5 aged under a cooperative agreement between the
  6 Natural Resources Conservation Service and the
  7 Riverside Corona Resource Conservation District,
  8 which is a legal subdivision of the State of California
  9 under section 9003 of the California Public Re10 sources Code.
  - (5) The Conservation District wishes to purchase the property and use it for conservation, environmental, and related educational purposes.
  - (6) As provided in subsection (b), the purchase of the property by the Conservation District would promote the conservation education and related activities of the Conservation District and result in savings to the Federal Government.
- (b) Land Purchase, Natural Resources Con 20 servation Service Property, Riverside County,
   21 California.—
- 22 (1) PURCHASE AUTHORIZED.—The Secretary 23 shall sell and quitclaim to the Riverside Corona Re-24 source Conservation District (in this section referred 25 to as the "Conservation District") all right, title,

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- 1 and interest of the United States in and to a parcel 2 of real property, including improvements thereon, 3 that is located at 4500 Glenwood Drive in Riverside, 4 California, consists of approximately 8.75 acres, and 5 is administered by the Natural Resources Conserva-6 tion Service of the Department of Agriculture. As 7 necessary or desirable to facilitate the purchase of 8 the property under this subsection, the Secretary or 9 the Conservation District may survey all or portions 10 of the property.
  - (2) Consideration.—As consideration for the purchase of the property under this subsection, the Conservation District shall pay to the Secretary an amount equal to the appraised value of the property.
  - (3) Prohibition on Reservation of Inter-EST.—The Secretary shall not reserve any future interest in the property to be conveyed under this subsection, except such interest as may be acceptable to the Conservation District.
  - (4) HAZARDOUS SUBSTANCES.—Notwith-standing section 120(h) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9620(h)) or the Solid Waste Disposal Act (42 U.S.C. 6901 et seq.), in the case of the property purchased by the Conservation Dis-

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trict under this subsection, the Secretary shall be only required to meet the disclosure requirements for hazardous substances, pollutants, or contaminants, but shall otherwise not be required to remediate or abate any such releases of hazardous substances, pollutants, or contaminants, including petroleum and petroleum derivatives.

#### (5) Cooperative authority.—

- (A) Leases, contracts, and cooperative agreements authorized.—In conjunction with, or in addition to, the purchase of the property by the Conservation District under this subsection, the Secretary may enter into leases, contracts and cooperative agreements with the Conservation District.
- (B) Sole source.—Notwithstanding sections 3105, 3301, and 3303 to 3305 of title 41, United States Code, or any other provision of law, the Secretary may lease real property from the Conservation District on a noncompetitive basis.
- (C) Non-exclusive authority.—The authority provided by this subsection is in addition to any other authority of the Secretary.

# Calendar No. 262

115TH CONGRESS S. 2099

# A BILL

To provide for the management by the Secretary of Agriculture of certain Federal land, and for other purposes.

November 16, 2017 Reported without amendment